

THE ROSTER OF COMMITTEES AND SUBCOMMITTEES RESPONSIBLE FOR ACTIVE LEGISLATION

Committees in alphabetical order—Democrats (left) Republicans (right)—order of seniority.

SENATE

AERONAUTICAL AND SPACE SCIENCES

225-6477
CLINTON P. ANDERSON, N.M., Chm.
RUSSELL-Ga.
MAGNUSON-Wash.
SYMINGTON-Mo.
STENNIS-Miss.
YOUNG-O.
DODD-Conn.
CANNON-Nev.
MONDALA-Minn.

BANKING AND CURRENCY

225-3921
JOHN SPARKMAN, Ala., Chm.
PROXMIER-Wisc.
WILLIAMS-N.J.
MUSKIE-Me.
LONG-Mo.
MCINTYRE-N.H.
MONDALA-Minn.
MCREE-Wyo.
SPONG-Va.

GOVERNMENT OPERATIONS

225-4751
JOHN L. MCCLELLAN, Ark., Chm.
JACKSON-Wash.
ERVIN-N.C.
GREENING-Ala.
MUSKIE-Me.
RIBICOFF-Conn.
HARRIS-Okla.
KENNEDY-N.Y.
METCALF-Mont.

(3) IMMIGRATION AND NATURALIZATION

Eastland, Chairman
McLellan
Ervin
Kennedy
Hart

POST OFFICE AND CIVIL SERVICE

225-5451
A. S. NIKE MONROE, Okla., Chm.
YARBOROUGH-Tex.
CARLSON-Kans.
ZARBOUL-M.Va.
FONG-Haw.
BOGGS-Wyo.
BREWSTER-Md.
HARTKE-Ind.
BURDICK-N.D.
HOLLINGS-S.C.

AGRICULTURE AND FORESTRY

225-2035
ALLEN J. ELLENDER, La., Chm.
HOLLAND-Fla.
EASTLAND-Miss.
TALMADGE-Ga.
JORDAN-N.C.
MCGOVERN-S.D.
MONTVOY-N.M.
MONDALA-Minn.
BYRD-Va.
HOLLINGS-S.C.

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Sparkman, Chairman
Muskie
McIntyre
McGee
Proxmire, Chairman
Hickenlooper
Brooke
Tower
Bennett
Hickenlooper
Percy

PERMANENT ON INVESTIGATIONS

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Jackson
Mundt
Ervin
Muskie
Ribicoff
Harris

(4) IMPROVEMENTS IN JUDICIAL MACHINERY

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Hart
Ervin
Smathers

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Yarborough, Chairman
Carlson
Fong
CIVIL SERVICE (CV SERV)
Randolph, Chairman
Fong
Burdick
Fannin
RETIREMENT (RETR)
McGee, Chairman
Fong
Yarborough
Boggs
Burdick

SOIL CONSERVATION AND FORESTRY

(Subcommittee No. 1)
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Aiken
Boggs
Montoya
Hollings

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Williams
Long
McIntyre
Mondala

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Ervin
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Harris
Kennedy
Metcalfe

(7) REVISION AND CODIFICATION

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Hart
Scott

HEALTH BENEFITS AND LIFE INSURANCE (HB & LI)

Brewster, Chairman
McGee
Hartke
Hollings
Fannin

AGRICULTURAL CREDIT AND RURAL ELECTRIFICATION

(Subcommittee No. 2)
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Holland
McGovern
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Muskie
Long
Mondala
Sparkman, Chairman
McIntyre, Chairman
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Williams
McGee
Spong

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(INTER GR)
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Metcalfe
Montoya

(8) ANTITRUST AND MONOPOLY

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Long
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Kennedy

PUBLIC WORKS

225-6176
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GREENING-Ala.
JORDAN-N.C.
INOUE-Haw.
BRAVE-Ind.
MONTVOY-N.M.
TYDINGS-Md.
SPONG-Va.

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McGovern
Mondala
Montoya

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Proxmire
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McGee
Spong

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McClellan
Greening
Kennedy
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(9) CONSTITUTIONAL RIGHTS

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Bayh
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ROADS

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Cooper
Fong
Murphy
Jordan
Bayh

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Burdick
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McClellan
Tydings

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McClellan, Chairman
Dodd
Ervin
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MAGNUSON-Wash.
HOLLAND-Fla.
STENNIS-Miss.
PASTORE-R.I.
MONROE-W.Va.
BYRD-W.Va.
MCREE-Wyo.
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BARTLETT-Ala.
HART-Ind.
HART-Nich.
CANNON-Nev.
BREWSTER-Md.
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MOSS-Utah
HOLLINGS-S.C.

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UNITED STATES SENATE
COMMITTEE AND SUBCOMMITTEE PLANS FOR 1967

indicated by excerpts from Reports
justifying committee budgets

STUDY OF INTERGOVERNMENTAL RELATIONSHIPS
BETWEEN THE UNITED STATES AND THE STATES
AND MUNICIPALITIES

U.S. SENATE,
COMMITTEE ON GOVERNMENT OPERATIONS,
SUBCOMMITTEE ON INTERGOVERNMENTAL RELATIONS
January 27, 1967.

Hon. B. EVERETT JORDAN,
Chairman, Committee on Rules and Administration,
U.S. Senate, Washington, D.C.

DEAR MR. CHAIRMAN: I am enclosing a copy of Senate Resolution 55, authorizing the continuation of the Subcommittee on Intergovernmental Relations, which I reported from the Committee on Government Operations on January 24, 1967. It has the unanimous approval of the committee.

Acting under authority of Senate Resolution 205 of the 89th Congress, agreed to by the Senate on February 17, 1966, the Subcommittee on Intergovernmental Relations in the past year engaged in legislative, research, and informational activities. The resolution authorizes us to examine, investigate, and make a complete study of intergovernmental relationships between the United States and the States and municipalities, including an evaluation of studies, reports, and recommendations made thereon and submitted to the Congress by the Advisory Commission on Intergovernmental Relations.

Legislative activities, 89th Congress, second session

Following joint hearings in 1965 with the House Subcommittee on Intergovernmental Relations on the "Five-Year Record of the Advisory Commission on Intergovernmental Relations and Its Future Role," the subcommittee reported its findings on February 16, 1966 (S. Doc. 80, 88th Cong., second sess.). The subcommittee's report included recommendations which were incorporated in S. 2027, introduced on February 16, 1966. The subcommittee reported this bill to the parent committee, which adopted a similar measure (H.R. 15335) passed by the House of Representatives on October 3, 1966. The Senate adopted this measure on October 19, 1966 (Public Law 89-733).

The Uniform Relocation Act of 1966, passed unanimously by the Senate on July 22, 1966, provided for uniform, fair, and equitable treatment of persons, businesses, or farms displaced by Federal and federally assisted programs. Hearings were held on this measure by the subcommittee in July 1965, and its report was issued on July 20, 1966. No action was taken in the House.

The subcommittee held hearings on July 12 and 13, 1966, on S. 3000, a bill which would permit States to subject residents of certain Federal enclaves to liability for payment of property taxes. The subcommittee's draft report on this measure was forwarded to the parent committee on September 19, 1966; no further action was taken.

S. 3721, introduced on August 12, 1966, would provide for an amendment to the United States Code to provide the same rights, privileges, and services to persons within Federal areas as to those not living within such areas, as a prerequisite to the right of any State to levy taxes on such persons. No action was taken on this measure pending receipt of requested departmental reports.

The Intergovernmental Personnel Act (S. 3408, 89th Cong.) resulted primarily from the subcommittee staff's research efforts, and was the first attempt at the Federal level to resolve three basic problems in the intergovernmental personnel field: the merit principle, personnel management, and inservice training. Hearings were held on August 16, 17, and 18, 1966, and the subcommittee has continued to assess proposed amendments generated by these proceedings.

S. 3509, to establish a National Intergovernmental Affairs Council, also resulted from the subcommittee's research efforts, and constituted an attempt to resolve one of the critical management problems affecting intergovernmental relations. It would provide for a permanent unit in the Executive Office of the President for developing and implementing the coordination of Federal programs and policies, for resolving interdepartmental conflicts, and for encouraging State and local leaders to cooperate in joint-action programs. The subcommittee conducted hearings on this measure on November 16, 17, 18, and 21, 1966, during which representatives from seven executive agencies testified. Further hearings on this measure have been scheduled for the first session of the 90th Congress.

Senate Joint Resolution 187, a measure designed to authorize a study of an information system to aid States and localities to more effectively participate in federally assisted programs, was also considered by the subcommittee and was included in the November hearings on S. 3509.

Senate Resolution 298 was introduced on August 25, 1966. Its purpose was the establishment of a select committee of the Senate to study and report on the environmental problems expected from technological change. Such a source of information is needed to assist in an evaluation of future needs for public and private investment, and to recommend and inform the Congress on needed programs—their character, extent, and timing. The initial phase of hearings on this measure was conducted by the subcommittee on December 15, 1966, and further hearings are contemplated in the new Congress.

S. 3503, a bill to facilitate the discovery and recovery by the States of unclaimed personal property in the custody of Federal agencies, was introduced on June 15, 1966. Further action on this measure was withheld pending receipt of requested reports from executive agencies and departments.

Research and information

The subcommittee, continuing its effort to provide better information regarding the efforts of the Federal Government to provide aid to State and local governments, issued its second supplement to the "Catalog of Federal Aids to State and Local Governments" on April 6, 1966. The subcommittee's basic compilation of Federal aids was published as a committee print in April 1964 and included all Federal aids in force at that time. The first supplement, issued in May 1965, covered statutory changes in these programs made during the second session of the 88th Congress and new programs enacted during that Congress. The second supplement covered laws enacted or amended during the first session of the 89th Congress. Approximately 90,000 copies each of the basic compilation and the first supplement, and more than 72,000 of the second supplement, have been distributed by the subcommittee.

The subcommittee completed and published a study entitled "Federal Expenditures to States and Regions: A Study of Their Distribution and Impact" on June 29, 1966. This study analyzes the regional and State distribution of aggregate flows of Federal funds and of selected categories of Federal programs to determine the relationships between these expenditures and certain indexes of economic activity at the State and local levels. It seeks to quantify these distributions to demonstrate differences in distribution under the various programs, and to examine changes in distributions and their relationship to economic activity in States and regions in recent years. It is believed that the report will be a useful addition to current research on the regional impact of Federal spending and will assist in formulating additional recommendations concerning the fiscal relationships between the Federal Government and State and local economies.

In October, the subcommittee issued the "Condition of American Federalism: An Historian's View." This study, by Prof. Harry N. Scheiber, of Dartmouth College, contains comparisons of the theories and interpretations of American federalism and is an additional source in the subcommittee's continuing evaluation of intergovernmental relations under our Federal system.

Legislative agenda, 90th Congress, first session

Increased activity and interest in the many facets of intergovernmental relations in the past year suggest a busy legislative schedule for the subcommittee in the first session of the 90th Congress.

First, widespread interest and concern relating to management problems affecting intergovernmental relations has significantly increased in recent months. The subcommittee held its first set of hearings in November 1966 on this subject and heard testimony from Cabinet officials. Further hearings have been scheduled for late January and early February to solicit the views of State, county, and city officials.

Second, there remains a great deal of interest in an Intergovernmental Cooperation Act, such as the measure which was passed unanimously by the Senate in 1965, but which failed to receive final action in the House of Representatives. The subcommittee has continued to study this measure, and anticipates further action on the legislation in the coming session.

Third, continued interest in real property acquisition and uniform relocation policies resulting from Federal and federally assisted programs indicates the need for further activity in these areas. The subcommittee's efforts on behalf of a uniform relocation program resulted in passage of S. 1681 in July 1966. However, no action was taken in the House of Representatives. Several measures have already been introduced this year in the House to establish a uniform relocation policy. The subcommittee plans to take up the proposal in conjunction with the proposed Intergovernmental Cooperation Act.

Fourth, hearings before the subcommittee in 1966 on S. 3408, the Intergovernmental Personnel Act, demonstrated the need for a continued effort on this measure. The subcommittee has continued its study of the problems associated with personnel management and training in the public service, and has analyzed the testimony presented in last year's hearings for the purpose of revising its legislative proposal. The legislation will have high subcommittee priority this session.

Fifth, the establishment of a Senate Select Committee on Technology and the Human Environment was the subject of a 1-day hearing session in mid-December. The merit of this measure has received widespread approval and further hearings are contemplated.

Sixth, and finally, there is a clear need to extend to residents of these Federal enclaves under the exclusive jurisdiction of the United States the same rights, privileges, and services as those available to other citizens. At the same time, there is a need to permit States and their localities to subject personal property located in these areas to tax liability. Hearings on a measure (S. 3000) to accomplish these purposes were held in July 1966, and it is contemplated that the subcommittee's efforts will be continued in the 90th Congress.

Research and information projects, 90th Congress, first session

As part of its continuing effort to provide accurate and up-to-date information concerning Federal grants and other forms of aid, the subcommittee is now preparing a new edition of its "Catalog of Federal Aids to State and Local Governments." The new publication will consolidate information contained in the original (1964) catalog and the 1965 and 1966 supplements, together with new legislation enacted by the Congress in the second session of the 89th Congress. This updating and consolidation was thought to be necessary, since supplies of the 1964 and 1965 editions are nearly exhausted.

Additional research to complement the legislative activities outlined above will severely tax the relatively small staff of the subcommittee. The intergovernmental aspects of the management of Federal grant-in-aid programs are only imperfectly understood, yet they are critical to the success of the Federal effort to implement programs which the Congress has adopted to achieve national objectives.

It is anticipated that the subcommittee will need to continue its research into measures designed to relieve the hard-pressed financial position of the States and localities. Proposals to augment State and local revenues include a variety of tax-sharing and tax-credit approaches. Few if any of these proposals have been studied by the Congress, and there is a clear need for additional research in this area.

The subcommittee intends to complete its tabulation and evaluation of returns from the State regulatory commissions, a project initiated in 1966. It is believed that analysis of these returns will provide information which will be of value in determining whether the wide range of highly technical advances of recent years has affected the ability of the commissions to successfully carry out their primary function. Such an analysis would be extremely useful at all levels of government.

Sincerely yours,

EDMUND S. MUSKIE, Chairman.

STUDY OF EXECUTIVE REORGANIZATION

U.S. SENATE,
COMMITTEE ON GOVERNMENT OPERATIONS,
SUBCOMMITTEE ON EXECUTIVE REORGANIZATION,
January 30, 1967.

Hon. B. EVERETT JORDAN,
Chairman, Committee on Rules and Administration,
U.S. Senate, Washington, D.C.

DEAR MR. CHAIRMAN:

In his state of the Union message, President Johnson called for "more economical, efficient, and streamlined" instruments of Government "that will better serve a growing nation. This is our goal throughout the entire Federal Government. Every program will be thoroughly evaluated."

The distinguished majority leader, Mike Mansfield, in his letter to Senate committee chairman last December, called for a "concentrated Senate exercise of the oversight function" and for a "major reexamination of new and old Government programs."

The Government Operations Committee will play an important role in carrying out the functions necessary to achieve the goals set out by the President and the majority leader. It seems clear that their expressions of concern for reorganization in the executive branch will insure that the subcommittee's workload will continue to be as substantial as last year's.

Representatives of the administration have already discussed with the various proposed reorganization plans and the establishment of a new Cabinet post. There is great interest in this subject. Several of our colleagues have already introduced legislation to establish new departments and institutions of government.

Attached is a summary of the subcommittee's 1966 activities.

Sincerely,

ABRAHAM RUBINOFF, Chairman.

RÉSUMÉ OF ACTIVITIES OF THE SENATE SUBCOMMITTEE ON EXECUTIVE REORGANIZATION

Pursuant to the Reorganization Act of 1949, as amended, the President submitted five reorganization plans during the second session of the 89th Congress, all of which became effective.

REORGANIZATION PLANS, 89TH CONGRESS, SECOND SESSION, 1966

Plan No. 1 transferred the Community Relations Service from the Department of Commerce to the Department of Justice in order to concentrate responsibility for coordinating major Federal Government activities, carried out under the Civil Rights Act. It is expected to effect better manpower utilization.

Plan No. 2 transferred the Federal Water Pollution Control Administration from the Department of Health, Education, and Welfare to the Department of the Interior in order to concentrate Federal water resource protection and development efforts in one department. HEW will continue to advise on public health questions pertinent to water quality standards. Better personnel utilization is expected.

Plan No. 3 transferred certain functions of the Department of Health, Education, and Welfare to the Secretary from lower ranking

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